

Dispute Resolution Services

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Residential Tenancy Branch
Office of Housing and Construction Standards

DECISION

Dispute Codes OPR, MNR

Introduction

This matter proceeded by way of an *ex parte* Direct Request Proceeding, pursuant to section 55(4) of the *Residential Tenancy Act* (the "*Act*"), and dealt with an Application for Dispute Resolution by the landlord for an Order of Possession based on unpaid rent and a monetary Order.

The landlord submitted a signed Proof of Service of the Notice of Direct Request Proceeding which declares that on June 06, 2016, the landlord served the tenant with the Notice of Direct Request Proceeding via registered mail to an address which is different than the address of the rental unit. The landlord provided a copy of the Canada Post Customer Receipt containing the Tracking Number to confirm this mailing.

Issue(s) to be Decided

Is the landlord entitled to an Order of Possession for unpaid rent pursuant to sections 46 and 55 of the *Act*?

Is the landlord entitled to monetary compensation for unpaid rent pursuant to section 67 of the *Act*?

Background and Evidence

The landlord submitted the following evidentiary material:

- A copy of the Proof of Service of the Notice of Direct Request Proceeding served to the tenant;
- A copy of a residential tenancy agreement which was signed by the landlord on April 30, 2015 and signed by the tenant on April 19, 2015, indicating a monthly rent of \$1,350.00 due on the first day of the month for a tenancy commencing on May 01, 2015;

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 A Monetary Order Worksheet showing the rent owing during the portion of this tenancy in question, on which the landlord establishes a monetary claim in the amount of \$2,700.00 for outstanding rent, comprised of the balance of unpaid rent owing for the months of April 2016 and May 2016;

- A copy of a 10 Day Notice to End Tenancy for Unpaid Rent (the Notice) dated May 15, 2016, for \$2,700.00 in unpaid rent due on April 01, 2016, with a stated effective vacancy date of May 27, 2016; and
- A copy of the Proof of Service of the Notice form on which the landlord states
 that the Notice was served to the tenant by way of posting it to the door of the
 rental unit on May 15, 2016. On this form, the landlord also states that the Notice
 was served to the tenant by hand on May 22, 2016;
- A second copy of a Proof of Service of the Notice form on which the landlord states that the Notice was served to the tenant by way of personal service via hand-delivery on May 15, 2016. The Proof of Service form depicts that the tenant acknowledged receipt of the Notice on June 02, 2016 and provided his signature on the Proof of Service form.

The Notice restates section 46(4) of the *Act* which provides that the tenant had five days to pay the rent in full or apply for Dispute Resolution or the tenancy would end on the effective date of the Notice. The tenant did not apply to dispute the Notice within five days from the date of service and the landlord alleged that the tenant did not pay the rental arrears.

<u>Analysis</u>

Direct Request proceedings are *ex parte* proceedings. In an *ex parte* proceeding, the opposing party is not invited to participate in the hearing or make any submissions. As there is no ability for the tenants to participate, there is a much higher burden placed on landlords in these types of proceedings than in a participatory hearing. This higher burden protects the procedural rights of the excluded party and ensures that the natural justice requirements of the Residential Tenancy Branch are satisfied.

In this type of matter, the landlords must prove they served the tenant with the Notice of Direct Request Proceeding, the Notice, and all related documents with respect to the Direct Request process, in accordance with the *Act* and Policy Guidelines. In an *ex parte* Direct Request Proceeding, the onus is on the landlord to ensure that all submitted evidentiary material is in accordance with the prescribed criteria and does not lend itself to ambiguity or give rise to issues that may need further clarification beyond the purview of a Direct Request Proceeding. If the landlord cannot establish that all documents meet the standard necessary to proceed via the Direct Request Proceeding, the application may be found to have deficiencies that necessitate a participatory hearing, or, in the alternative, the application may be dismissed.

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I have reviewed all documentary evidence provided by the landlord. Section 89 of the *Act* provides the approved methods by which an application for dispute resolution can be served. Section 89 provides, in part, as follows:

Special rules for certain documents

- **89** (1) An application for dispute resolution or a decision of the director to proceed with a review under Division 2 of Part 5, when required to be given to one party by another, must be given in one of the following ways:
 - (a) by leaving a copy with the person;
 - (c) by sending a copy by registered mail to the address at which the person resides or, if the person is a landlord, to the address at which the person carries on business as a landlord;
 - (e) as ordered by the director under section 71 (1) [director's orders: delivery and service of documents].
 - (2) An application by a landlord under section 55 [order of possession for the landlord], 56 [application for order ending tenancy early] or 56.1 [order of possession: tenancy frustrated] must be given to the tenant in one of the following ways:
 - (a) by leaving a copy with the tenant;
 - (b) by sending a copy by registered mail to the address at which the tenant resides:
 - (c) by leaving a copy at the tenant's residence with an adult who apparently resides with the tenant;
 - (d) by attaching a copy to a door or other conspicuous place at the address at which the tenant resides:
 - (e) as ordered by the director under section 71 (1) [director's orders: delivery and service of documents].

On the Proof of Service of the Notice of Direct Request Proceeding form, the landlord has indicated that the Direct Request Proceeding documents were served by way of registered mail to an address that is not the same as the address of the rental unit. I find that the address to which the documents were mailed does not appear in any of the evidentiary material provided by the landlord and there is no evidence before me to demonstrate that the parties agreed that the landlord may serve the documents to the tenant via an alternate address that differs from the address of the rental unit.

I further find that there is no evidence before me that establishes that the landlord was given leave to serve the Direct Request Proceeding documents in an alternate fashion as ordered by a delegate of the director of the Residential Tenancy Branch in accordance with sections 89(1)(e) or 89(2)(e) of the *Act*.

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Based on the foregoing, I find that by serving the documents via registered mail to an address that differs from the address of the rental unit and one that is not established as an alternate service address for the tenant, the landlord has not served the Notice of Direct Request Proceeding in accordance with the *Act.* Therefore, I dismiss the landlord's application for an Order of Possession and a monetary Order with leave to reapply.

Residential Tenancy Policy Guideline # 39 contains the details about the key elements that need to be considered when making an application for Direct Request. Policy Guideline # 39 directs that, as part of the application, a landlord must include proof that the landlord served the tenant with the 10 Day Notice to End Tenancy for Unpaid Rent. The landlord has provided two copies of the Proof of Service of the Notice forms which provide conflicting information with respect to the method by which the Notice was served, and the date on which the tenant was served the May 15, 2016 Notice.

It remains open to the landlord to reapply for dispute resolution via the Direct Request process if all requirements for an application for dispute resolution via Direct Request, as outlined in Policy Guideline #39, can be met, or, in the alternative, the landlord may wish to submit an application for dispute resolution to be heard via a participatory hearing. Given the conflicting information provided with respect to the manner in which the Notice was served, and the conflicting information regarding the dates on which the tenant was served with the May 15, 2016 Notice, the landlord may wish to submit an application for dispute resolution to be heard via a participatory hearing, or the landlord may wish to provide documentary evidence which clearly demonstrates the date and method by which the tenant was served with the Notice.

Conclusion

I dismiss the landlord's application with leave to reapply.

This decision is made on authority delegated to me by the Director of the Residential Tenancy Branch under Section 9.1(1) of the Residential Tenancy Act.

Dated: June 07, 2016

Residential Tenancy Branch